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SEULETARY OF STATE

WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2006

ENROLLED

COMMITTEE SUBSTITUTE FOR House Bill No. 4021

(By Delegates Mr. Speaker, Mr. Kiss, and Delegate Trump)
[By Request of the Executive]

Passed March 11, 2006

In Effect from Passage

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CLIFICE WEST VIRGINIA SECRETARY OF STATE

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COMMITTEE SUBSTITUTE

FOR

H. B. 4021

(By Delegates Mr. Speaker, Mr. Kiss, and Delegate Trump)
[By Request of the Executive]

[Passed March 11, 2006; in effect from passage.]

AN ACT to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section, designated §5-16B-6d; to amend and reenact §9-2-9 of said code; to amend said code by adding thereto a new article, designated §16-2J-1, §16-2J-2, §16-2J-3, §16-2J-4, §16-2J-5, §16-2J-6, §16-2J-7, §16-2J-8 and §16-2J-9; to amend said code by adding thereto a new article, designated §16-29G-1, §16-29G-2, §16-29G-3, §16-29G-4, and §16-29G-5; and to amend said code by adding thereto a new article, designated §33-15D-1, §33-15D-2, §33-15D-3, §33-15D-4, §33-15D-5, §33-15D-6, §33-15D-7, §33-15D-8, §33-15D-9, §33-15D-10 and §33-15D-11, all relating to health care programs, authorizing an expansion of the children's health insurance program; providing criteria for the expansion; providing limitations based on funding availability; providing for a Medicaid management reporting system; providing for quarterly financial reports from the

Medicaid claims management system to the Legislative Oversight Commission on Health and Human Resources Accountability; requiring specific utilization data from the Medicaid claims management system; creating a pilot program authorizing participating health care clinics and private medical practitioners to provide primary and preventive health services for a prepaid fee; declaring legislative intent; authorizing approval of participants based on guidelines by the Health Care Authority and the Insurance Commissioner; requiring licensure by the Health Care Authority; authorizing the Insurance Commissioner to approve fees, marketing materials and forms and to certify financial soundness; authorizing study of the program by the Health Care Authority; providing for legislative rules; mandating a Health Care Authority report to the Legislative Oversight Commission on Health and Human Resources Accountability; setting grounds for revocation, suspension and failure to renew licenses; setting forth goals for health care reform; providing for an Interagency Health Council; providing for membership on the council; requiring council develop appropriate incentives, initiatives and assessments; providing for council to evaluate and recommend alternative reimbursement mechanisms; providing for council to establish an advisory committee; providing for council to measure and report on specific benchmarks; providing for council to make recommendations to the Legislative Oversight Commission on Health and Human Resources Accountability regarding the strategies to be used to meet the state's goals; requiring council to hold public hearings for the purpose of receiving relevant input; authorizing individual limited health benefits insurance plans; including preventive and primary care services; requiring approval of plans by Insurance Commissioner; providing eligibility requirements; setting forth statutory or regulatory provisions that do not apply to such plans; providing underwriting standards; continuing use of existing reimbursement rates; establishing criteria for filing and approval of premium rates; requiring certification of creditable coverage; authorizing Insurance

Commissioner to promulgate emergency rules; mandating disclaimer on policies; exempting plans from premium taxes; providing for severability; providing rule of construction; and creating penalties.

Be it enacted by the Legislature of West Virginia:

That the Code of West Virginia, 1931, as amended, be amended by adding thereto a new section, designated \$5-16B-6d; that \$9-2-9 of said code be amended and reenacted; that said code be amended by adding thereto a new article, designated \$16-2J-1, \$16-2J-2, \$16-2J-3, \$16-2J-4, \$16-2J-5, \$16-2J-6, \$16-2J-7, \$16-2J-8 and \$16-2J-9; that said code be amended by adding thereto a new article, designated \$16-29G-1, \$16-29G-2, \$16-29G-3, \$16-29G-4 and \$16-29G-5; and that said code be amended by adding thereto a new article, designated \$33-15D-1, \$33-15D-2, \$33-15D-3, \$33-15D-4, \$33-15D-5, \$33-15D-6, \$33-15D-7, \$33-15D-8, \$33-15D-9, \$33-15D-10 and \$33-15D-11, all to read as follows:

CHAPTER 5. GENERAL POWERS AND AUTHORITY OF THE GOVERNOR, SECRETARY OF STATE AND ATTORNEY GENERAL; BOARD OF PUBLIC WORKS; MISCELLANEOUS AGENCIES, COMMISSIONS, OFFICES, PROGRAMS, ETC.

ARTICLE 16B. WEST VIRGINIA CHILDREN'S HEALTH INSURANCE PROGRAM.

§5-16B-6d. Modified benefit plan implementation.

- 1 (a) Upon approval by the Centers for Medicare and
- 2 Medicaid Services, the board shall implement a program for
- 3 uninsured children of families with income between two
- 4 hundred and three hundred percent of the federal poverty level.
- 5 (b) The benefit plans offered pursuant to this section shall
- 6 include services determined to be appropriate for children, but
- 7 may vary from those currently offered by the board.

- 8 (c) The board shall structure the benefit plans for this 9 expansion to include premiums, co-insurance or co-pays and 10 deductibles. The board shall develop the cost sharing features 11 in such a manner as to keep the program fiscally stable without 12 creating a barrier to enrollment. Such features may include 13 different cost-sharing features within this group based upon the 14 percentage of the federal poverty level.
- 15 (d) Children covered by an employer sponsored health 16 insurance plan during the previous twelve month period are not 17 eligible for coverage under this expansion, unless that coverage 18 is lost due to the parent's loss of employment.
- 19 (e) Provider reimbursement schedules shall be no lower 20 than the reimbursement provided for the same services under 21 the plans offered in article sixteen of this chapter.
- 22 (f) All provisions of this article are applicable to this 23 expansion unless expressly addressed in this section.
- 24 (g) Nothing in this section may be construed to require any 25 appropriation of state general revenue funds for the payment of 26 any benefit provided pursuant to this section, except for the 27 state appropriation used to match the federal financial participa-28 tion funds. In the event that federal funds are no longer autho-29 rized for participation by individuals eligible at income levels 30 above two hundred percent, the board shall take immediate 31 steps to terminate the expansion provided for in this section and 32 notify all enrollees of such termination. In the event federal 33 appropriations decrease for the programs created pursuant to 34 Title XXI of the Social Security Act of 1997, the board is 35 directed to make those decreases in this expansion program 36 before making changes to the programs created for those 37 children whose family income is less than two hundred percent 38 of the federal poverty level.

- 39 (h) The board is directed to report no less than quarterly to
- 40 the Legislative Oversight Commission on Health and Human
- 41 Resources Accountability on the development, implementation
- 42 and progress of the expansion authorized in this section.

CHAPTER 9. HUMAN SERVICES.

ARTICLE 2. COMMISSIONER OF HUMAN SERVICES; POWERS, DUTIES AND RESPONSIBILITIES GENERALLY.

§9-2-9. Secretary to develop medicaid monitoring and case management.

- 1 (a) The secretary of the department of health and human 2 resources shall:
- (1) Develop a managed care system to monitor the services
 provided by the medicaid program to individual clients;
- 5 (2) Develop an independent referral service, including the 6 review of individual cases for abuses of the program; and
- 7 (3) Develop a schedule for implementation of the managed 8 care and independent referral system. The managed care system 9 shall focus on, but not be limited to, the behavioral health and 10 mental health services.
- 11 (b) In addition thereto, and in accordance with applicable 12 federal medicaid laws, the secretary shall prepare recommenda-13 tions to be submitted to the joint committee on government and
- tions, to be submitted to the joint committee on government and
- 14 finance. In developing recommendations the secretary shall
- 15 consider as options the following:
- 16 (1) Review of medicaid services which are optional under
- 17 federal medicaid law and identification of services to be
- 18 retained, reduced or eliminated;

- 19 (2) The elimination, reduction or phase-out of: (i) Services
- 20 which are not generally available to West Virginia citizens not
- 21 covered under the state's medicaid program; or (ii) services
- 22 which are not generally covered under group policies of
- 23 insurance made available to employees of employers within the
- 24 state;
- 25 (3) The elimination or reduction of services, or reduction of
- 26 provider reimbursement rates, for identified services of
- 27 marginal utility;
- 28 (4) Higher reimbursement rates for primary and preventive
- 29 care;
- 30 (5) Changes in fee structure, which may include a system
- 31 of prospective payments, and may include establishment of
- 32 global fees for identified services or diagnoses including
- 33 maternity care;
- 34 (6) Utilization caps for certain health care procedures;
- 35 (7) Restriction of coverage for cosmetic procedures;
- 36 (8) Identification of excessive use of certain health care
- 37 procedures by individuals and a policy to restrict excessive use;
- 38 (9) Identification of services which reduce the need for
- 39 more costly options for necessary care and retention or expan-
- 40 sion of those programs;
- 41 (10) Identification of services for which preauthorization is
- 42 a requirement for medicaid reimbursement;
- 43 (11) Recommendations relating to the development of a
- 44 demonstration project on long-term care, which demonstration
- 45 project may be limited to patients with alzheimer's disease;

- 46 (12) A policy concerning the department's procedures for compliance, monitoring and inspection; and
- 48 (13) Such other options as may be developed.
- (c) The secretary shall utilize in-state health care facilities for inpatient treatment when such facilities are available. Prior authorization, consistent with applicable federal law, shall be required for out-of-state inpatient treatment.
- 53 (d) The secretary shall report to the joint committee on 54 government and finance on the development and implementa-55 tion of medicaid programs that provide incentives to working 56 persons. The secretary shall consider: Subsidies for low income 57 working persons; individual or small employer buy-ins to the 58 state medicaid fund; prospective payment systems for primary 59 care physicians in underserved areas; and a system to improve 60 monitoring of collections, expenditures, service delivery and 61 utilization.
- (e) The secretary shall report quarterly to the joint committee on government and finance regarding provider and facility compliance with federal and state medicaid laws, including, but not limited to, the following: The number of inspections conducted during the previous quarter; description of programs, services and facilities reviewed; findings; and recommendations for corrections.
- (f) The secretary shall, upon federal certification of the claims management system, ensure that the claims management system processing medicaid claims provides:
- 72 (1) Detailed quarterly financial reports to the Legislative 73 Oversight Commission on Health and Human Resources 74 Accountability;

- 75 (2) A management reporting system no later than the first 76 day of July, two thousand six; and
- 77 (3) Specific utilization data by provider, member eligibility
- 78 groups and service no later than the first day of October, two
- 79 thousand six.

CHAPTER 16. PUBLIC HEALTH.

ARTICLE 2J. PREVENTIVE CARE PILOT PROGRAM.

§16-2J-1. Legislative findings and statement of purpose.

- 1 (a) The Legislature finds that a program that would allow
- 2 health clinics and private medical practitioners to provide
- 3 primary and preventive health services for a prepaid fee would
- 4 enable more West Virginians to gain access to affordable health
- 5 care and to establish a medical home for purposes of receiving
- 6 primary and preventative healthcare services. By establishing
- 7 a pilot project for clinic-based health care, the Legislature
- 8 intends to enable state health and insurance officials to study
- 9 this method of delivering health services, to encourage all West
- 10 Virginians to establish a medical home and to determine the
- 11 success, continued need and feasibility of expanding such a
- 12 program and allowing similar programs to operate on a state-
- 13 wide basis.
- (b) In carrying out this pilot program, it is the intent of the
- 15 Legislature to eliminate legal, statutory and regulatory barriers
- 16 to the establishment of pilot programs providing preventive and
- 17 primary care services for a prepaid fee; to encourage residents
- 18 of this State to establish and use a medical home; to expand
- 19 preventive and primary care services for the uninsured; and to
- 20 exempt health providers participating in the pilot program from
- 21 regulation as an insurer, the operation of insurance laws of the
- 22 state and all other laws inconsistent with the purposes of this
- 23 article.

§16-2J-2. Definitions.

- 1 For the purposes of this article, the following definitions 2 apply:
- 3 (1) "Dependent" has the same meaning set forth in subsec-
- 4 tion (d), section one-a, article sixteen, chapter thirty-three of this code:
- •
- 6 (2) "Family" means a subscriber and his or her dependents;
- 7 (3) "Medical home" means a team approach to providing
- 8 health care and care management. Whether involving a primary
- 9 care provider, specialist or sub-specialist, care management
- 10 includes the development of a plan of care, the determination of
- 11 the outcomes desired, facilitation and navigation of the health
- 12 care system, provision of follow-up and support for achieving
- 13 the identified outcomes. The medical home maintains a
- 14 centralized, comprehensive record of all health related services
- 15 to provide continuity of care.
- 16 (4) "Participating provider" means a provider under this
- 17 article that has been granted a license under this article to
- 18 operate as part of the pilot program;
- 19 (5) "Primary care" means basic or general health care
- 20 which emphasizes the point when the patient first seeks
- 21 assistance from the medical care system and the care of the
- 22 simpler and more common illnesses;
- (6) "Provider" has the same meaning as "ambulatory health
- 24 care facility" set forth in subsection (b), section two, article
- 25 two-d of this chapter or "private office practice" as set forth in
- 26 subsection (a)(1), section four of said article;
- 27 (7) "Qualifying event" means loss of coverage due to: (i)
- 28 emancipation and resultant loss of coverage under a parent or
- 29 guardian's plan; (ii) divorce and loss of coverage under the

- 30 former spouse's plan; (iii) termination of employment and
- 31 resultant loss of coverage under an employer group plan:
- 32 Provided, That any rights of coverage under a COBRA continu-
- 33 ation plan as that term is defined in section three-m, article
- 34 sixteen, chapter thirty-three of this code, shall not be considered
- 35 coverage under an employer group health plan; (iv) involuntary
- 36 termination of coverage under a group health benefit plan
- 37 except for termination due to nonpayment of premiums or fraud
- 38 by the insured; or (v) exhaustion of COBRA benefits.
- 39 (8) "Subscriber" means any individual who subscribes to a
- 40 prepaid program approved and operated in accordance with the
- 41 provisions of this article, including an employee of any em-
- 42 ployer that has purchased a group enrollment on behalf of its
- 43 employees;

§16-2J-3. Authorization of preventive care pilot program; number of participants and sites; Health Care Authority considerations in selection of participating providers; funding.

- 1 (a) The Health Care Authority shall, in consultation with 2 the Insurance Commissioner, develop and implement during the 3 fiscal year beginning the first day of July, two thousand six, a 4 pilot program that permits no more than eight providers to 5 market and sell prepaid memberships entitling subscribers to 6 obtain preventive and primary health care from the participating 7 providers. Participating providers shall not be allowed to offer 8 their qualifying services at more than three separate sites. The 9 pilot program will be three years in length.
- 10 (b) Subject to the provisions of this article, the Health Care
 11 Authority is vested with discretion to select providers using
 12 diversity in practice organization, geographical diversity and
 13 other criteria it deems appropriate. The Health Care Authority
 14 also shall give consideration to providers located in rural areas
 15 or serving a high percentage or large numbers of uninsured.
- 16 (c) In furtherance of the objectives of this article, the Health 17 Care Authority is authorized to accept any and all gifts, grants

- and matching funds whether in the form of money or services:
- 19 Provided, That no gifts, grants and matching funds shall be
- 20 provided to the Health Care Authority by the State of West
- 21 Virginia to further the objectives of this article.

§16-2J-4. License for preventive care pilot program.

- 1 (a) No provider may participate in the pilot program 2 without first obtaining a preventive care pilot program license 3 from the Health Care Authority.
- 4 (b) The Health Care Authority shall determine the eligibil-5 ity of providers to obtain licenses on the basis of applications 6 filed by providers on forms developed by the Health Care 7 Authority.
- 8 (c) Upon approval of the application, the participating 9 provider shall be granted a license to market and sell prepaid 10 health services under such terms as may be established in 11 guidelines developed by the Health Care Authority and the 12 Insurance Commissioner.

§16-2J-5. Insurance Commissioner approval of fees, marketing materials and forms and certification of financial condition; statement of services.

- 1 (a) The Insurance Commissioner shall develop guidelines 2 for all forms, marketing materials and fees proposed by 3 program applicants and participating providers under the same 4 criteria generally applicable to accident and sickness insurance 5 policies.
- 6 (b) All fees, marketing materials and forms proposed to be
 7 used by any program applicant or participating provider are
 8 subject to prior approval of the Insurance Commissioner, which
 9 the Insurance Commissioner shall communicate to the Health
 10 Care Authority. Fees may not be excessive, inadequate, or
 11 unfairly discriminatory.

- 12 (c) The Insurance Commissioner must certify whether a 13 program applicant or, upon the request of the Health Care 14 Authority, an already participating provider is in a sound 15 financial condition and capable of operating in a manner that is 16 not hazardous to its prospective subscribers or the people of 17 West Virginia.
- 18 (d) Every subscriber is entitled to evidence of program
 19 membership that shall contain a clear, concise and complete
 20 statement of the services provided by the participating provider
 21 and the benefits, if any, to which the subscriber is entitled; any
 22 exclusions or limitations on the service, kind of service,
 23 benefits, or kind of benefits, to be provided, including any
 24 copayments; and where and in what manner information is
 25 available as to how a service may be obtained.
- 26 (e) Fees paid to participating providers are not subject to 27 premium taxes and surcharges imposed on insurance compa-28 nies.
- 29 (f) Notwithstanding the provisions of chapter thirty-three of this code to the contrary, participation by providers in the 31 preventive care clinic-based pilot program created and authorized pursuant to this article is not to be considered as providing 32 33 insurance or as offering insurance services. Such providers and services are specifically excluded from the definitions of "insurer" and "insurance" as defined in article one, chapter thirty-three of this code, and are not subject to regulation by the Insurance Commissioner except to the extent set forth in this 37 article, nor are participating providers unauthorized insurers 39 pursuant to section four, article forty-four of chapter thirty-three 40 of this code.

§16-2J-6. Rule-making authority.

- 1 The Health Care Authority and the Insurance Commis-
- 2 sioner shall promulgate joint rules as necessary to implement
- 3 the provisions of this article, including emergency rules,
- 4 promulgated pursuant to, chapter twenty-nine-a of this code.

§16-2J-7. Participating provider plan requirements: primary care services; prior coverage restrictions; notice of discontinuance or reduction of benefits.

- In addition to the provisions of this article and any guidelines established by the Health Care Authority and Insurance
- 3 Commissioner, the plans offered pursuant to this article shall be
- 4 subject to the following:
- 5 (1) Each participating provider and site must offer a 6 minimum set of preventive and primary care services as 7 established by the Health Care Authority.
- 8 (2) No participating provider may offer: (i) an individual 9 plan to any individual who currently has a health benefit plan 10 or who was covered by a health benefit plan within the preceding twelve months unless said coverage was lost due to a 12 qualifying event; (ii) a family plan to any family that includes 13 an adult to be covered who currently has a health benefit plan or who was covered by a health benefit plan within the preceding twelve months unless said coverage was lost due to a qualifying event; or (iii) an employee group plan to any 16 17 employer that currently has a group health benefit plan or had 18 a group health benefit plan covering its employees within the 19 preceding twelve months.
- 20 (3) The Health Care Authority and the Insurance Commis-21 sioner may, by legislative rule, permit participation by an 22 employer with a comprehensive high deductible plan if such 23 employer is able to demonstrate that such participation will not 24 negatively impact the coverage currently offered by such 25 employer.
- (4) A participating provider must provide subscribers and,
 where applicable, subscribers' employers with a minimum of
 thirty days' notice of discontinuance or reduction of subscriber
 benefits.

§16-2J-8. Guidelines for evaluation of the pilot program; report to Legislative Oversight Commission on Health and Human Resources Accountability.

- 1 (a) The Health Care Authority shall establish by guidelines 2 criteria to evaluate the pilot program and may require partici-3 pating providers to submit such data and other information
- 4 related to the pilot program as may be required by the Health
- 5 Care Authority: *Provided*, That all personal income tax returns
- 6 filed pursuant to this article shall be treated as confidential
- 7 pursuant to the provisions of section five-d, article ten, chapter
- 8 11 of this code. For purposes of this article, this information
- 9 shall be exempt from disclosure under the freedom of informa-
- 10 tion act in article one, chapter twenty-nine-b of this code.
- 11 (b) No later than the first day of December, two-thousand
- 12 seven and annually thereafter during the operation of the pilot
- 13 program, the Health Care Authority must submit a report to the
- 14 Legislative Oversight Commission of Health and Human
- 15 Resources Accountability as established in article twenty-nine-e
- 16 of this chapter on progress made by the pilot project including
- 17 suggested legislation, necessary changes to the pilot program
- 18 and suggested expansion of the pilot program.

§16-2J-9. Grounds for refusal to renew; revocation and suspension of pilot program license; penalties; termination of suspension, reissuance and renewal of license.

- 1 (a) The Health Care Authority may after notice and hearing
- 2 refuse to renew, or may revoke or suspend the license of a
- 3 participating provider, in addition to other grounds therefor in
- 4 this article, if the participating provider:
- 5 (1) Violates any provision of this article;
- 6 (2) Fails to comply with any lawful rule or order of the 7 Health Care Authority;
- 8 (3) Is operating in an illegal, improper or unjust manner;

- 9 (4) Is found by the Insurance Commissioner to be in an 10 unsound condition or in such condition as to render its further 11 operation in West Virginia hazardous to its subscribers or to the 12 people of West Virginia;
- 13 (5) Compels subscribers under its contract to accept less 14 service than due them or to bring suit against it to secure full 15 service when it has no substantial defense;
- 16 (6) Refuses to be examined or to produce its accounts, 17 records and files for examination by the insurance commis-18 sioner when requested to do so pursuant to section five of this 19 article;
- 20 (7) Fails to pay any final judgment rendered against it in 21 West Virginia within thirty days after the judgment became 22 final or time for appeal expired, whichever is later;
- 23 (8) Fails to pay when due to the state of West Virginia any taxes, fees, charges or penalties.
- 25 (b) In addition to or in lieu of refusing to renew, revoking 26 or suspending the license of a participating provider in any case, the Health Care Authority may, by order, require the 27 28 participating provider to pay to the state of West Virginia a 29 penalty in a sum not exceeding five thousand dollars for each 30 violation. Upon the failure of the provider to pay such penalty within thirty days after notice thereof, the Health Care Author-31 32 ity shall revoke or suspend the license of such participating 33 provider.
- (c) When any license has been revoked or suspended or renewal thereof refused, the Health Care Authority may reissue, terminate the suspension of or renew such license when it is determined that the conditions causing such revocation, suspension or refusal to renew have ceased to exist and are unlikely to recur.

§16-29G-1. Purpose and scope.

- 1 The purpose of this article is to establish the standards and
- 2 criteria for evaluating the unmet health care needs within this
- 3 state, to evaluate methods to meet those needs and to set forth
- 4 recommendations related to services provided and services
- 5 needed, access issues, and related financing proposals.

§16-29G-2. Legislative findings and goals.

- 1 (a) The Legislature finds that the general welfare and well-
- being of the citizens of the state is greatly affected by their
- 3 health status. The Legislature further finds that many of the
- 4 citizens have unmet health care needs, which impairs their
- 5 ability to lead full and productive lives. The Legislature further
- 6 finds that the current health care system is sufficiently funded
- 7 to meet those needs, but is not currently structured to ade-
- 8 quately and uniformly meet the state-wide needs of the popula-
- 9 tion. The Legislature further finds that reforms to the health
- 10 care delivery system, including the reimbursement structure,
- 11 may address the inequities in access, the inequities in funding
- 12 and result in a modified system that meets the needs of the state
- 13 and its citizens.
- (b) In consideration of the need for health care reform, the
- 15 Legislature adopts the following goals:
- 16 (1) Access. West Virginia policy will reflect that access to
- 17 health care is a public good. West Virginia shall develop
- 18 strategies for having an integrated health care system that will
- 19 attempt to provide all West Virginians, regardless of their age,
- 20 employment, economic status, or their town of residency,
- 21 access to affordable, high quality health care that is financed in
- 22 a fair and equitable manner.
- 23 (A) In order to develop an integrated health care delivery
- 24 system, the state shall consider promoting local or regional
- 25 collaborative efforts among provider groups that are designed
- 26 to use available resources in a more equitable and efficient
- 27 fashion.

- 28 (B) To improve access to health care, the state shall 29 consider methods to expand benefits over time after meeting 30 appropriate benchmarks set forth in section four of this article. 31 A process will be developed to define the benefits, taking into
- 32 consideration scientific evidence, available funds and the values
- 33 and priorities of West Virginia citizens.
- 34 (2) It is of critical importance that health care costs are 35 brought under control. Likewise, it is essential that cost 36 containment initiatives address both the financing of health care 37
- and the delivery and quality of health services offered in West
- 38 Virginia. To ensure financial sustainability of any proposed
- 39 plan, the state is committed to the extent possible to slow the
- 40 rate of growth of health care costs by the year two thousand ten.
- 41 Strategies for containing costs may include consideration of:
- 42 (A) A budgeting process for hospitals and other health care 43 providers as determined by the council established pursuant to 44 this article:
- 45 (B) Increased consumer access to health care price and 46 quality information;
- 47 (C) Promotion of self-care and healthy lifestyles;
- 48 (D) Enhanced prescription drug initiatives;
- 49 (E) Funding of chronic care initiatives;
- 50 (F) Investments in health information technology;
- 51 (G) Alignment of health care professional reimbursement 52 with best practices and outcomes rather than utilization; and
- 53 (H) Development of a long-term strategy for integrating the 54 health care delivery system as well as a strategy for integrating 55 health care policy, planning, and regulation within government.
- 56 (3) Quality. West Virginia's health delivery system should 57 model continuous improvement of health care quality and 58 safety. The tools and resources necessary to make informed use

- 59 of all health care services should be available to all West
- 60 Virginians. The state should look to incentives to health care
- 61 professionals and facilities to provide the best and most
- 62 appropriate care to West Virginians. The state's role in improv-
- 63 ing quality and safety should be through coordination of health
- 64 care policy, planning and regulation.
- 65 (4) Equitable Financing. The health care system in West
- 66 Virginia should be funded fairly and equitably. All residents
- 67 should have access to health care and all participating residents
- 68 should contribute to its cost.
- (c) No private cause of action, either express or implied, is
- 70 created by or otherwise arises from the enactment, provisions
- 71 or implementation of this article.

§16-29G-3. Interagency council created; duties.

- 1 (a) There is hereby created the "Interagency Health Coun-
- 2 cil" consisting of the chairperson of the Health Care Authority,
- 3 the Insurance Commissioner, the secretary of the Department
- 4 for Health and Human Resources, the director of the Public
- 5 Employees Insurance Agency, and the director of the Children's
- 6 Health Insurance Program, and such other government agency
- 7 persons as may be deemed necessary by the council. Each ex-
- 8 officio member of the council may appoint a designee. The
- 9 council shall be chaired jointly by the chairperson of the Health 10 Care Authority and the Insurance Commissioner until the
- 11 Governor appoints another chairperson or co-chairpersons. The
- 12 council shall:
- 13 (1) Identify and report emerging trends and behaviors 14 among various participants in the health care system;
- 15 (2) Develop incentives to contain costs and methods to 16 assess the effectiveness of cost-containment efforts:
- 17 (3) Develop quality of care initiatives;

- (4) Direct the studies required to accomplish the goals of this section;
- (5) Assess the feasibility of a publicly financed reinsurance
 program for all health plans doing business in West Virginia;
- (6) Recommend alternative reimbursement mechanisms for health services that encourage cost effectiveness, improve the quality of care, increase efficiency, reward primary care practices that prevent chronic illnesses, avoid preventable hospitalizations, and reduce long-term costs to the system;
- (7) Assess whether any federal programs including, but not
 limited to, Medicaid and the Children's Health Insurance
 Program could be used to expand services if it is determined to
 be the most cost effective means available;
- 31 (8) Receive reports and analysis from the West Virginia 32 Health Information Network established in article twenty nine-33 g, chapter sixteen of this code and ensure that this information 34 is integrated into health planning;
- (9) Collaborate with any entity charged with responsibility
 for the development of a behavioral health plan to ensure a fully
 integrated system including both physical and mental health;
- 38 (10) Receive input and make recommendations, generally, 39 to the Senate and House committees on Health and Finance, and 40 the Joint Committee on Government and Finance regarding the 41 long-term development of policies and programs designed to 42 ensure that West Virginia is moving towards an integrated 43 system of care that provides all citizens of West Virginia access 44 to affordable, high quality health care that is financed in a fair 45 and equitable manner.
- 46 (b) The council shall establish committees and subcommit-47 tees to assist in their work.
- 48 (c) The council shall propose demonstration or pilot 49 projects designed to contain health care costs and improve the

- 50 delivery and quality of health care including, but not limited to,
- 51 a demonstration project to establish a regional system with
- 52 providers and hospitals working cooperatively to provide and
- 53 coordinate health care for all residents of the region.
- 54 (d) The council shall establish an advisory committee to 55 study a payment and regulatory system that provides incentives 56 to improve patient safety and quality while controlling the rate 57 of growth of health care expenditures below current projected 58 growth rates. The study shall include consideration of such 59 items as hospital services, budgeting processes, efficient and 60 economic operations, performance standards, utilization and 61 inflation benchmarks, estimated cost shifts, uncompensated 62 care, government payors, and the impact of the state health 63 plan. The council shall review the work of the advisory committee and report its findings and recommendations to the 64 Legislature prior to the first day of January, two thousand eight. 65
- 66 (e) The council shall report to the Joint Committee on 67 Government and Finance on an annual basis the estimated cost 68 shift to the private sector created by the federal and state 69 government payors. Government payors include, but are not 70 limited to, the Bureau for Medical Services, the Children's 71 Health Insurance Program, Workers' Compensation and the 72 Public Employees Insurance Agency.
- 73 (f) The council may request analysis from appropriate state 74 agencies as needed. The agencies shall report this information 75 at such times as determined necessary to fulfill the council's 76 oversight responsibilities.

§16-29G-4. Benchmarks and schedule.

- 1 (a) On or before the first day of January, two-thousand
- 2 seven and each year thereafter, the council shall recommend to
- 3 the Legislative Commission on Health and Human Resources
- 4 Accountability those strategies that could move the state toward
- 5 the goals established in this article.

- 6 (b) Prior to making recommendations the council shall find 7 that the appropriate benchmarks for the strategy being recom-8 mended have been met:
- 9 (1) Financing necessary to support the recommendations is 10 cost-neutral or less expensive with respect to the health care 11 system and will not require more money than is projected to be 12 spent in the existing system by West Virginia employers and 13 individuals through taxes, premiums, and out-of-pocket 14 expenses;
- 15 (2) Administrative bureaucracy and costs will decrease as 16 a percentage of total health care spending;
- 17 (3) Quality of care will be improved; and
- 18 (4) The future costs of health care will be less than the 19 current growth rate, or the resources will be allocated in a 20 manner that is more efficient and cost-effective, based on 21 progress in implementing the following cost containment 22 measures:
- 23 (A) Payment system to hospitals;
- 24 (B) Increased consumer access to health care price and quality information;
- 26 (C) Promotion of self-care and healthy lifestyles;
- 27 (D) Enhanced prescription drug initiatives developed in 28 cooperation with the pharmaceutical advocate;
- 29 (E) Funding of chronic care initiatives;
- 30 (F) Investments in health information technology;
- 31 (G) Alignment of health care professional reimbursement 32 with best practices and outcomes rather than utilization; and

- 33 (H) The creation of additional federally qualified health
- 34 centers (FQHC) or FQHC look-alikes if data supports this effort
- 35 and the federal government so approves.
- 36 (c) Recommendations to the Legislature shall include an
- 37 assessment of the cost savings or the reallocation of resources,
- 38 increased access, improvements in quality and delivery,
- 39 administrative simplification, fairness and equity in financing,
- 40 continuity of coverage, and financial sustainability.

§16-29G-5. Public notice and hearings.

- 1 (a) In recognition of the importance of public engagement,
- the council shall have four public hearings prior to the first day
- 3 of January, two thousand seven to solicit input from citizens,
- 4 employers, hospitals, health care professionals, insurers, other
- 5 stakeholders, and interested parties about health care.
- 6 (b) The council shall report no less than quarterly to the
- 7 Legislative Commission on Health and Human Resource
- 8 Accountability and the Joint Committee on Government and
- 9 Finance on the their activities and recommendations in health
- 10 care reform to date.

CHAPTER 33. INSURANCE.

ARTICLE 15D. INDIVIDUAL LIMITED HEALTH BENEFITS PLANS.

§33-15D-1. Declaration of legislative intent.

- 1 The Legislature recognizes that health insurance is priced
- 2 beyond the reach of many citizens who could benefit from a
- 3 basic health plan. One of the ways affordable premiums can be
- 4 obtained is by some combination of limiting benefits and
- 5 increasing copays or deductibles. In order to provide greater
- 6 access to such affordable plans, the Legislature has determined
- 7 that authorization of the sale of insurance policies with limited
- 8 benefits that would include physician, inpatient and outpatient9 care, with an emphasis on preventive and primary care, will
- 10 serve to bring insurance coverage to many of those West
- 11 Virginians without any insurance coverage. It is, therefore, the

- 12 intent of the Legislature to introduce flexibility in the design of
- 13 health insurance plans to allow insurers to offer basic benefits,
- 14 including preventive and primary care services, at affordable
- 15 prices. This article may be known as the Affordable Health
- 16 Insurance Act.

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§33-15D-2. Individual limited health benefits plans; approval by commissioner; eligibility of individuals.

- 1 (a) As used in this article, "individual plan" means any plan 2 approved by the commissioner as an "individual limited health
- 3 benefits plan" in accordance with this article. Each such plan
- 4 constitutes a "particular type of accident and sickness insurance
 - coverage" for the purposes of subsection (a), section two-e,
- 6 article fifteen of this chapter.
- 7 (b) Notwithstanding any other provision of this code, 8 including provisions mandating the inclusion of certain benefits 9 in individual health insurance plans, upon filing with and 10 approval by the commissioner as an individual plan, any 11 insurer, including a health maintenance organization or health service corporation, may offer the plan and rates associated 12 13 with the plan to individuals subject to the conditions of this 14 article.
 - (c) Any plan approved as an individual plan may, notwithstanding any other provisions of this chapter and subject to any other limitations on eligibility in this article or that may be contained in rules proposed by the commissioner for approval of the Legislature in accordance with article three, chapter twenty-nine-a of this code, only be offered to an adult between the ages of eighteen and sixty-four, inclusive, who:
- (1) Has not had a health benefit plan covering him or her for at least the prior twelve consecutive months: *Provided*, That such a plan may not be offered to an employee of an employer that offers a health benefits plan to its employees unless that employee does not qualify for coverage under such employer plan; or

- 28 (2) Has lost coverage due to a qualifying event. A qualify-29 ing event shall include loss of coverage due to: (i) Emancipa-30 tion and resultant loss of coverage under a parent's or guard-31 ian's plan; (ii) divorce and loss of coverage under the former 32 spouse's plan; (iii) termination of employment and resultant 33 loss of coverage under an employer group plan except for loss 34 of employment for gross misconduct; or (iv) involuntary 35 termination of coverage under a group health benefit plan 36 except for termination due to nonpayment of premiums or fraud 37 by the insured.
- 38 (d) Every individual plan offered pursuant to this article 39 may limit eligibility on the basis of health status and an 40 individual who has been treated for a health condition in the 41 prior twelve months may have that condition excluded from 42 coverage for the first twelve months of the policy term.

§33-15D-3. Applicability of certain provisions; commissioner's authority to forbear from applying certain provisions.

- 1 (a) Only the following provisions of article fifteen of this chapter apply to insurers offering individual plans pursuant to 3 this article: Sections two-a, two-b, two-d, two-e, three, four, four-e, four-g, five, six, seven, eight, nine, eighteen and 4 nineteen: Provided, That the provisions of subsection (a), 6 section two-b, article fifteen of this chapter do not apply to such 7 plans if the Secretary of the United States Department of Health and Human Services finds that the state is implementing an 8 9 acceptable alternative mechanism in accordance with the 10 provisions of 42 U. S. C. §300gg-44.
- 11 (b) Notwithstanding any other provision of this code, the 12 provisions of article twenty-eight of this chapter and legislative 13 rules regulating individual accident and sickness policies, 14 including the rule contained in series 12, title 114 of the West 15 Virginia Code of State Rules, do not apply to individual plans 16 issued pursuant to this article unless and to the extent specifi-17 cally incorporated in rules promulgated pursuant to the author-18 ity conferred by section seven of this article.

- (c) The commissioner may forbear from applying any other
- 20 statutory or regulatory requirements to an insurer offering an
- 21 individual plan approved pursuant to this article, including any
- 22 requirements in articles twenty-four and twenty-five-a, pro-
- 23 vided that the commissioner first determines that such forbear-
- 24 ance serves the principles set forth in section one of this article.

§33-15D-4. Underwriting standards for individual plans.

- 1 Insurers shall underwrite individual plans in a comparable
- 2 manner as they underwrite other individual health insurance
- 3 plans governed by this chapter.

§33-15D-5. Reimbursement rates for individual plans.

- 1 Insurers shall reimburse providers pursuant to reimburse-
- 2 ment rates previously negotiated with the providers.

§33-15D-6. Filing and approval of rates.

- 1 (a) Premium rate charges for any individual plans shall:
- (1) Be reasonable in relation to the benefits available under
 the policy; and
- 4 (2) Notwithstanding the provisions of section one, article
- 5 sixteen-b of this chapter, be filed with the commissioner for a
- 6 waiting period of thirty days before the charges become
- 7 effective. At the expiration of thirty days the premium rate
- 8 charges filed are deemed approved unless prior thereto the
- 9 charges have been affirmatively approved or disapproved by the
- 10 commissioner.
- (b) The commissioner shall disapprove premium rates that
- 12 are not in compliance with the requirements of any rule
- 13 promulgated pursuant to section seven of this article. The
- 14 commissioner shall send written notice of the disapproval to the
- 15 insurer. The commissioner may approve the premium rates
- 16 before the thirty-day period expires by giving written notice of
- 17 approval.

§33-15D-7. Certification of creditable coverage.

- 1 An insurer offering individual plans pursuant to the
- 2 provisions of this article shall provide certification of creditable
- 3 coverage in the same manner as provided in section three-m,
- 4 article sixteen of this chapter.

§33-15D-8. Emergency rules authorized.

- 1 The commissioner shall promulgate emergency and
- 2 legislative rules under the provisions of article three, chapter
- 3 twenty-nine-a of this code on or before the first day of Septem-
- 4 ber, two thousand six, to prescribe requirements regarding
- 5 ratemaking, which may include rules establishing loss ratio
- 6 standards for individual plans; to place further limitations on
- 7 the eligibility of individuals; to determine what medical
- 8 treatments, procedures and related health services benefits must
- 9 be included in such individual plans; and to provide for any
- 10 other matters deemed necessary to further the intent of this
- 11 article. In determining what medical treatments, procedures and
- related health services benefits must be included in such plans,
- 13 the commissioner shall consider their effectiveness in improv-
- 14 ing the health status of individuals, their impact on maintaining
- 15 and improving health and on reducing the unnecessary con-
- 16 sumption of health care services and their impact on the
- 17 affordability of health care coverage.

§33-15D-9. Disclaimer.

- 1 Each individual plan issued pursuant to this article shall
- 2 include the following disclaimer printed in boldface type and
- 3 located in a prominent portion of each policy, subscriber
- 4 contract and certificate of coverage: "THIS LIMITED INDI-
- 5 VIDUAL HEALTH BENEFITS PLAN DOES NOT PROVIDE
- 6 COMPREHENSIVE MEDICAL COVERAGE. IT IS A BASIC
- 7 OR LIMITED BENEFITS POLICY AND CONTAINS SPE-8 CIFIC DOLLAR LIMITS THAT WILL BE PAID FOR
- 9 MEDICAL SERVICES WHICH MAY NOT BE EXCEEDED.
- 10 IF THE COST OF SERVICES EXCEEDS THOSE LIMITS,
- 11 THE BENEFICIARY AND NOT THE INSURER IS RESPON-
- 12 SIBLE FOR PAYMENT OF THE EXCESS AMOUNTS".

§33-15D-10. Exemption from premium taxes.

- 1 Products authorized under this article are exempt from the
- 2 premium taxes and surcharges assessed under article three of
- 3 this chapter.

§33-15D-11. Severability; controlling provisions.

- 1 (a) If any provision of this act or the application thereof to
- 2 any person or circumstance is for any reason held to be invalid,
- 3 the remainder of the act and application of such provision to
- 4 other persons or circumstances shall not be affected thereby.
- 5 (b) To the extent that provisions of this article differ from
- 6 those contained elsewhere in this chapter, the provisions of this
- 7 article control.

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originating in the House.

In effect from passage.

Clerk of the Senate

Clerk of the House of Delegates

President of the Senate

Speaker of the House of Delegates

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